

Digital Workshop

Using AI Solutions to Detect Tax Evasion

Group Discussion 1

How to plan, implement and evaluate AI solutions for detecting tax evasion

Feedback from Group 1

How to plan, implement and evaluate AI solutions for detecting tax evasion

Purpose and Context

› Discussion Focus Areas

The discussion centred on organisational, data, and regulatory prerequisites for AI in tax evasion detection.

› Integration Strategies

Strategies were explored for integrating AI insights into compliance and enforcement processes effectively.

› Effectiveness Assessment

Criteria for assessing AI solution effectiveness focused on transparency, fairness, and impact.

› Challenges and Opportunities

Challenges such as data quality and cultural readiness coexist with opportunities to enhance risk detection using AI.



Question 1

What key organisational, data, and regulatory conditions does a tax administration need in order to design and implement AI solutions for detecting tax evasion effectively and responsibly?



Building Multidisciplinary Teams and Skills

› Multidisciplinary Team Composition

Combining tax experts, IT specialists, and data scientists ensures aligned AI models with fiscal and regulatory needs.

› Training for Operational and Technical Staff

Training helps operational staff interpret AI outputs, and technical teams understand tax-specific contexts effectively.

› Investment in Resources and Infrastructure

Success requires dedicated time, personnel investment, and robust infrastructure for AI project implementation.

› Organisational Cultural Readiness

Staff must adopt AI as a supportive tool, fostering a positive culture toward AI integration.

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Ensuring Data Quality and Compliance

› Data Governance Framework

Effective data governance ensures data accuracy, completeness, and interoperability across tax systems.

› Clear Risk Definitions

Defining tax evasion and risk indicators is vital for training precise AI models.

› Regulatory Compliance

AI solutions must comply with GDPR and fiscal regulations to protect sensitive tax data.

› Pre-Implementation Risk Assessment

Conducting risk assessments before AI deployment prevents misuse and maintains public trust.

Question 2

How can tax administrations integrate AI-driven insights into existing compliance and enforcement processes in a way that improves operational decision-making while maintaining transparency, proportionality, and taxpayer trust?



Operational Integration and Trust

› Human Oversight in AI

AI supports but does not replace human decision-making; auditors retain final enforcement authority.

› Workflow Integration

AI outputs should integrate seamlessly into case management systems with actionable recommendations.

› Transparency and Trust

Clear communication about AI as one tool among many builds taxpayer trust and transparency.

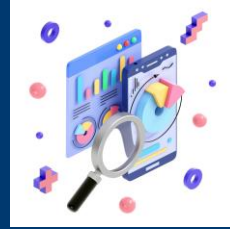
› Proportional Use of AI

Combining AI insights with traditional methods prevents over-reliance on automation in risk assessment.

Question 2

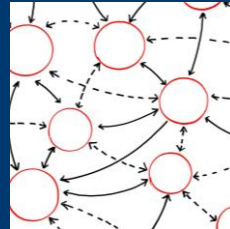
How can tax administrations integrate AI-driven insights into existing compliance and enforcement processes in a way that improves operational decision-making while maintaining transparency, proportionality, and taxpayer trust?

Bias Mitigation and Continuous Improvement



Bias Detection through Audits

Random audits evaluate AI model fairness and identify potential biases in selection processes.



Continuous Model Refinement

Feedback loops use audit results and changing tax laws to continuously improve AI models.



Risk Scoring and Cut-offs

Applying risk scores and cut-offs reduces false positives and limits unnecessary follow-ups, ensuring fairness.



Question 3

What criteria and performance indicators could be used to evaluate whether an AI solution truly improves the detection and prevention of tax evasion?



Measuring Effectiveness and Impact

› Technical Metrics

Key technical metrics include accuracy, false positive rates, and model robustness over time for AI evaluation.

› Operational Indicators

Operational efficiency is measured by hit rates, faster case handling, and resource savings from AI implementation.

› Strategic and Ethical Considerations

Evaluations include bias detection, business impact, and continuous improvement through feedback loops for ethical AI use.

› Validation and Monitoring

Historical back-testing and stability monitoring ensure AI adaptability to changing conditions and laws.

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Key Takeaways and Recommendations

› Organisational Coordination & Governance

Strong coordination and robust governance frameworks are essential for effective AI implementation in tax administration.

› Continuous Evaluation & Fairness

Regular evaluation using technical and strategic indicators ensures AI impact measurement and fairness.

› Transparency and Human Oversight

Transparency and human oversight are crucial to maintain taxpayer trust and uphold ethical standards.

› Capacity Building & Improvement

Investing in capacity building and benchmarking drives continuous improvement and accountability in tax AI systems.

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Organisational Conditions

› Strategic Leadership and Commitment

Top management commitment and political decisions are crucial to prioritising AI investments and forming dedicated teams.

› Multidisciplinary Collaboration

Effective AI deployment requires collaboration among tax experts, IT specialists, and data scientists.

› Skills and Capacity Building

Continuous training and recruitment of AI programmers and analysts are vital to strengthen technical capabilities.

› Recruitment Challenges

Many jurisdictions face difficulties attracting AI talent due to competition with the private sector.

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Data and Regulatory Conditions

› Importance of Data Quality

High-quality, accurate, and timely data is essential for effective AI-driven tax compliance systems.

› Data Integration Strategies

Combining internal tax data with open-source datasets enhances fraud detection and compliance capabilities.

› Regulatory Compliance

Adoption and compliance with key regulations as GDPR and EU AI Act ensures lawful and ethical use of AI in tax enforcement.

› Governance and Accountability

Strong governance frameworks protect administrative bodies and taxpayers, ensuring clear accountability.



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Transparency and Explainability

› AI Transparency in Auditing

Denmark's models enable auditors to clearly explain to taxpayers the AI risk scores, ensuring transparency in compliance processes.

› Legal Scrutiny of AI Systems

An example of transparency mechanism for AI systems would be the UK public '*Algorithmic Transparency Records*'.

› Building Taxpayer Trust

Clear explanations of AI-driven decisions help reduce fairness concerns and foster accountability in tax systems.

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Proportionality, Fairness, and Operational Integration

› Human Oversight and Bias Mitigation

Human review ensures fairness by auditing AI-generated output to prevent bias and uphold proportionality in enforcement.

› Operational AI Integration

AI should be embedded in risk scoring and followed up by tax auditors' case management to improve targeting and efficiency in enforcement processes.

› Ethical Compliance and Advisory Bodies

Advisory and oversight bodies could help monitor AI ethics mechanisms.

› Balancing Efficiency and Rights

Maintaining proportionality balances enforcement speed with taxpayer rights and adequate preparation time.

Question 3

What criteria and performance indicators could be used to evaluate whether an AI solution truly improves the detection and prevention of tax evasion?



Effectiveness and Financial Impact

› Detection Speed

Reducing the time from fraud occurrence to audit detection is critical for an effective AI solution.

› Accuracy and Error Reduction

Automated validation systems improve accuracy and minimise administrative errors in tax processing.

› Financial Impact Metrics

Tracking liabilities recovered from AI-flagged cases measures the financial success of AI solutions.

› Cost-Benefit Analysis

Comparing AI implementation costs against revenue gains ensures investments deliver real value.

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Operational Efficiency and Compliance

› Real-time Error Detection

AI applications enable real-time detection of errors during taxpayer submissions, enhancing compliance and reducing audit timelines.

› Taxpayer Trust and Feedback

Taxpayer trust is evaluated via surveys and feedback to ensure acceptance of AI-driven processes in tax administration.

› Ethical AI Deployment

AI framework under the EU AI Act guides responsible AI deployment, balancing efficiency with fairness and transparency.



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Purpose and Focus Areas

› Presentation Purpose

Summarise key insights from the Group Discussion on AI solutions for detecting tax evasion effectively.

› Main Focus Areas

Focus on organisational, data, and regulatory prerequisites for integrating AI in compliance processes.

› Evaluation Criteria

Criteria to evaluate AI effectiveness, ensuring responsible, transparent use while maintaining trust.

Question 1

What key organisational, data, and regulatory conditions does a tax administration need in order to design and implement AI solutions for detecting tax evasion effectively and responsibly?

Organisational Readiness

› Cross-functional Collaboration

Effective AI adoption requires cooperation between legal, IT, and compliance teams ensuring organisational alignment.

› Skills Development

Retraining current staff and recruiting new talent through internships builds essential AI skills within the organisation.

› Cultural Readiness

Fostering organisational awareness and acceptance of AI promotes a supportive culture for technology adoption.



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What key organisational, data, and regulatory conditions does a tax administration need in order to design and implement AI solutions for detecting tax evasion effectively and responsibly?



Data Management and Compliance

› Comprehensive Data Inventories

Maintaining detailed data inventories ensures effective AI deployment and robust quality management.

› Security and Privacy Measures

Implement secure environments and offline AI solutions to protect sensitive data and ensure privacy.

› Regulatory Compliance

Adhere to GDPR, EU Data Act, and prepare for the EU AI Omnibus to maintain legal compliance.

› Internal Rules and Governance

Establish internal policies for AI use and data sharing to uphold integrity and trust.

Question 2

How can tax administrations integrate AI-driven insights into existing compliance and enforcement processes in a way that improves operational decision-making while maintaining transparency, proportionality, and taxpayer trust?

Integrating AI into Processes

› Human-in-the-Loop Approach

AI systems should support human decision-making to maintain accountability and transparency in operations.

› Explainability and Documentation

Models must be documented, reproducible, and interpretable to ensure transparency and trustworthiness.

› Feedback Loops for Improvement

Establishing feedback loops allows audit results to refine models, fostering continuous improvement.

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Maintaining Trust and Fairness



Clear Communication on AI Use

Transparent communication by tax administrations about AI use maintains taxpayer trust and confidence.



Addressing Proportionality Challenges

Synthetic data and randomised audits help manage proportionality issues when datasets shrink during modelling.



Collaboration with Auditors

Working closely with auditors improves data labelling accuracy and fairness in enforcement processes.

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Performance Metrics

➤ Beyond Traditional Accuracy

Evaluation should extend past accuracy to include forward-looking testing on future data for robustness.

➤ Operational Performance Indicators

Metrics like hit rate, desk audit success, and efficiency uplift provide actionable operational insights.

➤ Strategic and Ethical Considerations

Assessing economic impact, using composite KPIs, and ensuring transparency support responsible performance management.



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Key Takeaways

› Organisational Coordination

Effective AI use requires strong collaboration across departments to streamline tax administration processes.

› Data Governance and Regulation

Robust data management and clear regulatory frameworks ensure responsible AI deployment and compliance.

› Continuous Evaluation

Ongoing assessment with multidimensional indicators is essential for AI effectiveness and improvement.

› Transparency and Human Oversight

Maintaining trust requires transparent AI processes combined with ethical human supervision.

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Actionable Steps

› Capacity Building

Invest in developing expertise and recruiting skilled professionals to strengthen AI capabilities.

› Governance Frameworks

Establish policies for AI use, data security, and ethical standards to guide AI implementation.

› Transparency and Explainability

Prioritize explainability in AI models to promote transparency and user trust.

› Continuous Evaluation

Use feedback mechanisms and multidimensional evaluations to refine AI models and benchmark performance.